



State of Colorado Correctional Treatment Board

FY2026 Funding Plan

The Correctional Treatment Cash Fund and its oversight board, the Correctional Treatment Board, was established with the passage of HB12-1310. This legislation consolidated three major sources of state funding for substance abuse/co-occurring assessment and treatment: The Drug Offender Surcharge Fund, SB03-318 Funding (Drug Treatment Fund), and HB12-1352 funding. HB12-1310 restructured these funds to create and support a coordinated and collaborative effort regarding the assessment and treatment of criminal justice clients with substance use and co-occurring disorders. Board membership includes a representative from each of the four state agencies that have criminal justice programming (Judicial Branch, Department of Public Safety, Department of Corrections, and Division of Human Services) as well as representatives from the County Sheriff's Association, the Public Defender's Office and the District Attorneys' Council. The purpose of the Correctional Treatment Board is to ensure a fair and reasonable allocation of cash fund resources in accordance with statutory intent. Statutorily authorized uses of the money include:

- Alcohol and drug screening, assessment, and evaluation;
- Alcohol and drug testing;
- Substance abuse education and training;
- Treatment for assessed substance abuse and co-occurring disorders;
- Recovery support services;
- An annual statewide conference regarding substance abuse treatment; and
- Administrative support for the board.

The Correctional Treatment Board is pleased to present its FY2026 Funding Plan that allocates \$23,801,092 (subject to adjustment during figure setting) in state resources. This plan reflects the continuing work and programmatic priorities of the Board through the various appropriations to four state agencies as outlined in this report.

Statutory Cites: 18-19-103 (3.5)(b) and 18-19-103 (5)

Correctional Treatment Cash Fund Overview

Money in the Correctional Treatment Cash Fund is targeted only for justice-involved individuals with substance abuse and/or co-occurring behavioral health disorders. All funding is appropriated into the Judicial Department's budget where it is then re-appropriated to the other three state agencies according to the funding plan as developed by the Correctional Treatment Board. Beginning in FY2015, the Board separated administrative and overhead funding that is housed in the Judicial Branch budget but is not specific to Judicial programming. These costs include cash fund indirect costs, conference and board staff funding, and the overhead amount that funds research/data collection and one-time projects. The chart below reflects the historical funding allocation across the four agencies.

<i>Correctional Treatment Summary of Annual Appropriations</i>					
	FY22	FY23	FY24 *	FY25	FY26
Department of Corrections	3,612,135	3,867,592	3,882,643	3,882,643	3,600,000
Department of Human Services	10,787,878	9,510,251	8,844,533	11,316,933	9,000,000
Department of Public Safety	5,461,491	5,602,074	5,299,696	5,299,696	5,600,000
Denver County	200,000	200,000	232,500	250,000	230,000
Judicial	3,279,043	3,885,687	3,781,279	3,781,279	4,000,000
Non-Agency Specific	1,406,647	1,934,396	2,763,898	3,497,051	3,227,296
Total	24,747,194	25,000,000	24,804,549	28,027,602	25,657,296
<i>Change over prior year</i>	<i>(849)</i>	<i>252,806</i>	<i>(195,451)</i>	<i>3,223,053</i>	<i>(2,370,306)</i>

**reduction from FY23 to FY24 appropriation due to reallocation of funds for HB22-1326 Fentanyl Accountability*

Department of Corrections (DOC):

The Colorado Department of Corrections, Division of Adult Parole uses correctional treatment funds for the Client Choice Model. The Model focuses on ensuring treatment enrollment/intake appointments within fourteen days of release for all individuals with substance abuse and/or behavioral health needs. The Client Choice Model helps to identify and make available appropriate treatment programs for offender needs for Cognitive Behavioral Therapy, mental health, sex offender, and/or substance abuse treatment, regardless of the offender's location. The Client Choice Model utilizes several providers to provide services to inmates and parolees in communities throughout the State of Colorado. Many of the Client Choice Model providers provide only a very limited number of services due to specialization, geographic location, and personal choice. Treatment services should be evidence-based and cognitive behavior treatment modalities or demonstrate best practices and must comply with the offender's parole plan/conditions of parole. Correctional treatment dollars are used specifically for substance abuse and mental health treatment and the assessment/referral of DOC offenders being supervised in the community.

Department of Human Services, Behavioral Health Administration (BHA):

The BHA uses its funding for three main programs and services; Jail Based Behavioral Health Services (JBBS), Offender Services, and the Circle Program. The JBBS program partners with Colorado county jails to provide behavioral health services to incarcerated individuals including screening, assessment, case management, transitional care, substance use disorder/co-occurring treatment, and medication assisted treatment. Additionally, JBBS supports continuity of care within the community after release from incarceration. Beginning in FY25, there

were a total of 51 jails participating in JBBS. BHA also uses its Correctional Treatment funds to support components of Offender Services including outpatient substance use programs and the Strategic Individualized Remediation Treatment (STIRT) program, which is a three-week residential treatment program with 9 months of Continuing Care treatment. The third funding allocation supports the operational costs for Colorado Circle Program which provides comprehensive residential treatment to individual with co-occurring substance use and mental health disorders.

Judicial Branch:

The Judicial Branch uses its correctional treatment funding for substance use testing, substance abuse treatment and mental health treatment for probation clients, as well as outpatient treatment and recovery support for the state's problem-solving court clients. An adult diversion program was created through the passage of HB13-1156 and in FY2015, the Board established a funding stream to help support outpatient treatment for this program. The adult diversion program is managed on a cost-reimbursement basis with counties whose diversion programs meet state guidelines. Outpatient treatment funds for probation and problem-solving courts are allocated to all the probation and problem-solving courts within the 22, soon to be 23, judicial districts and are managed locally. Aggregated expenses are tracked and monitored centrally at the State Court Administrator's Office and reported to the Correctional Treatment Board monthly.

Department of Public Safety, Division of Criminal Justice (DCJ):

DCJ receives funding to help cover the cost of specialized intensive residential treatment and therapeutic community beds; to pay for outpatient treatment vouchers for clients in community corrections facilities; and to fund 1.0 research/training FTE within the Division of Criminal Justice. Funds are also used to support classroom training costs for substance abuse and risk/need assessments. Residential and outpatient treatment funds are allocated to local community corrections boards across the state and managed by the boards for the treatment of community corrections clients. Each board must report quarterly on spending levels.

Non-Agency Specific:

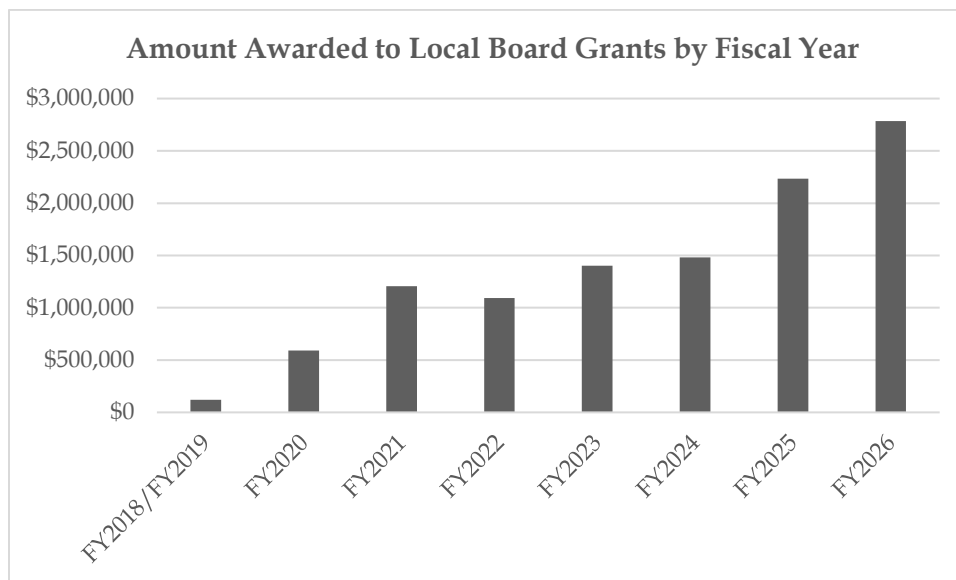
The Non-Agency Specific resources are utilized for three separate purposes. The Board uses Administrative Overhead for all operating costs, travel expenses for Board Staff, and short-term projects. Examples of these projects have been the Colorado Assessment Match (CAM) evaluation project in 2017, the Problem-Solving Courts Evaluation (partial funding), and the Jail-Based Behavioral Services (JBBS) Evaluation (both in 2018).

The Board unanimously decided to forgo the annual Colorado Collaborative Justice Conference for FY2026 allowable per statute CRS 18-19-103 (5)(c)(IV) to fund local board funding applications. The Board remains committed to the education, latest research, and practices that are proven to effectively support clients in the criminal justice system and educate case managers, treatment providers, and criminal justice professionals and will evaluate future funding for the conference.

Pots and Personal Services fund the salary and benefits of the Board staff. Indirects are resources that contribute to the management of the Correctional Treatment Cash Fund.

Local Board Funding Applications:

In FY2018, the Board invested time and resources in facilitating a closer connection with the Judicial District Drug Offender Treatments Boards (Local Boards). A Funding Application, whereby the active Local Boards could apply directly to the Board to fund district-specific projects that filled gaps in services or enhanced services for justice-involved individuals eligible for CTCF resources. The re-establishment of the Local Boards has continued to grow each year. The Board continues its dedication to collaborating with the Local Boards to provide resources and financial support to address areas of need. The FY2026 Funding Applications were due on June 1, 2024, and the board received an unprecedented 25 applications. The Board voted to fund 18 applications for a total of \$2,784,971.08. To improve the application and data reporting process for the Local Board funding applications, the CTB is utilizing a new grant management system.



Correctional Treatment Cash Fund Revenue

The Correctional Treatment Cash Fund (CTCF) receives general fund money, direct cash revenue from the drug offender surcharge (a surcharge assessed on offenders convicted of drug crimes), and as of FY2016, a transfer of funds from the Marijuana Cash Fund. These funds are annually appropriated to the Judicial Branch, transferred or deposited into the cash fund, and managed by the Correctional Treatment Board.

Cash Fund Expenditures

In FY2024, expenditures were projected to be \$24,584,067 as outlined in the chart below.

<i>Correctional Treatment FY24 Spending by Agency</i>			
	FY24 Appropriation	Spent	Surplus/(Deficit)
DEPARTMENT OF CORRECTIONS	3,882,643	3,221,866	660,777
DEPARTMENT OF PUBLIC SAFETY	5,299,696	4,750,278	549,418
DEPARTMENT OF HUMAN SERVICES	8,844,533	7,542,143	1,302,390
DENVER COUNTY	232,500	213,587	18,913
JUDICIAL	3,781,279	3,675,205	106,074
NON-AGENCY SPECIFIC			
<u>CTCF Board Administration</u>			
CTB Administrative OH	920,482	446,498	473,984
Local Board Projects	1,500,000	1,263,479	236,521
<u>CTCF Board Staff</u>			
Personal Services	122,934	115,461	7,473
NON-AGENCY SPECIFIC TOTAL	2,543,416	1,825,438	717,978
GRAND TOTAL	24,584,067	21,228,517	3,355,550

FY2024 and FY2025

The Board has continued to evaluate overall priorities and projects and has completed or will continue to focus on the following work in FY2025:

- The Board members have committed to improving data compliance from each agency that receives CTCF funding and has allocated funds for an evaluation. The evaluation of the impact of the CTB funds will use qualitative information to identify access and availability to treatment services, which will include treatment gaps for individuals in the criminal justice system and identify what barriers there are to collecting statutorily required quantitative data. The funding impact evaluation began in FY2023.
- The Board members continue to make annual adjustments to the annual request process to enhance the understanding of the agencies and their use of Correctional Treatment Board Funds.
- The Board approves this funding plan contingent upon State and Local Agencies reporting the requirements in CRS 18-19-103 (5)(f). State and local agencies receiving funding and unable to do so shall provide a written explanation of progress in meeting statutorily required reporting requirements and when compliance will be achieved.

- The Board will continue to assess the potential opportunity to sponsor the Colorado Collaborative Justice Conference (CCJC) in the future. This is one of the Correctional Treatment Cash Fund expenditures specifically allowed by statute CRS 18-19-103 (5)(c)(IV). This conference is the principal training event for Colorado's criminal justice and treatment staff statewide. The annual conference hosts nationally and internationally renowned speakers and experts in the fields of criminal justice interventions and effective treatment of substance use and co-occurring disorders. All 22 judicial districts are represented, including professionals from the fields of law enforcement, parole, probation, treatment, prosecutors, defense attorneys, diversion, community corrections, judicial officers, and system policymakers. The Board is committed to supporting the latest research and practices that are proven to effectively support clients in the criminal justice system.
- The Board is looking forward to the ongoing collaboration and support of the Judicial District Drug Offender Treatment Boards (Local Boards) that each jurisdiction is required to maintain. Members of these local boards are the experts concerning service needs and gaps within their respective communities, and the Correctional Treatment Board will invest in the continued development of working relationships and effective communication with the local boards to better identify how to utilize the Correctional Treatment Cash Funds most efficiently.

FY2026 Funding Requests

The Board received an unprecedented number of Local Board Funding applications. The decision was made to maximize the allocation to the Local Board Funding requests to address treatment gaps and needs at a local level. To supplement this increase, the Board decided to forgo the Colorado Collaborative Justice Conference in FY2026. With the decrease in projected revenue for FY2026, the Board was tasked with finding resolution in agency allocations. Each of the agencies was allocated less than their requested funding for FY2026.

Several figures listed below will be adjusted during figure-setting in the spring.

Correctional Treatment FY2025-26 Request By Agency			
	FY26 Agency Request	FY26 Board Approved Allocation	Variance
DEPARTMENT OF CORRECTIONS (DOC)	3,882,643	3,600,000	(282,643)
BEHAVIORAL HEALTH ADMINISTRATION (BHA)	11,316,933	9,000,000	(2,316,933)
DEPARTMENT OF PUBLIC SAFETY (DPS)	5,647,806	5,600,000	(47,806)
JUDICIAL DEPARTMENT	6,342,279	4,000,000	(2,342,279)
Denver County	250,000	230,000	(20,000)
NON-AGENCY SPECIFIC			
<u>CTCF Board Administration</u>			
CTCF Board Overhead	100,000	100,000	-
Local Board Funding requests	3,530,399	2,784,971	(745,428)
CTB Staff Personal Services	127,296	127,296	-
Total CTCF Board	3,757,695	3,012,267	(745,428)
GRAND TOTAL	31,197,356	25,442,267	(5,755,089)

Next Steps

The Correctional Treatment Board is looking forward to the implementation of the evaluation on the impact of the CTB funds in FY2025. The Board will continue to focus on enhancing the collaboration and engagement with Judicial District Drug Offender Treatment Boards (Local Boards) by exploring opportunities to expand on current programming by utilizing the local community experts to identify needs and gaps of the state and commissioning ongoing data and research of treatment outcomes. The Board is pleased to sponsor the Colorado Collaborative Justice Conference in FY2025 and evaluate funding for future conferences.

Correctional Treatment Board Members

Board Co-Chairs:

Jaime FitzSimons, Sheriff
Summit County Sheriff's Office

Heather Salazar, Associate Director
*Division of Adult Parole,
Department of Corrections*

Board Members:

Matthew Lunn, Director
*Division of Criminal Justice
Department of Public Safety*

James Karbach, State Public Defender
State Public Defender's Office

Danielle Culp, Director
*Criminal Justice Services
Division of Community Behavioral Health
Department of Human Services*

Glenn Tapia, Director
*Division of Probation Services
State Court Administrator's Office*

Beth McCann, District Attorney
Colorado District Attorney's Council